

## Message Text

CONFIDENTIAL

PAGE 01 MOSCOW 15727 01 OF 02 061749Z

ACTION ACDA-12

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 ACDE-00 SSO-00

NSCE-00 INRE-00 SOE-02 AF-10 ARA-10 CIAE-00

DODE-00 PM-05 H-01 INR-10 L-03 NASA-01 NEA-10

NSAE-00 OIC-02 SP-02 PA-01 DOE-15 CEQ-01 OES-07

SS-15 ICA-11 NRC-05 /159 W

-----034401 061823Z /43

R 061645Z JUL 78

FM AMEMBASSY MOSCOW

TO SECSTATE WASHDC 3986

INFO AMEMBASSY BELGRADE

AMEMBASSY BERLIN

AMEMBASSY BONN

AMEMBASSY BUCHAREST

AMEMBASSY BUDAPEST

USMISSION GENEVA

AMEMBASSY LONDON

AMCONSUL MUNICH

AMEMBASSY PARIS

AMEMBASSY PRAGUE

AMEMBASSY SOFIA

AMEMBASSY TAIPEI

AMEMBASSY TOKYO

AMEMBASSY WARSAW

USDEL MBFR VIENNA

C O N F I D E N T I A L SECTION 01 OF 02 MOSCOW 15727

USSALTTWO

E.O. 11652: GDS

TAGS: PARM, SALT, CH, UR, US

SUBJECT: GROMYKO ADDRESS TO SUPREME SOVIET

1. FOREIGN MINISTER GROMYKO ADDRESSED THE SUPREME  
SOVIET ON JULY 6 IN CONNECTION WITH A DRAFT LAW ON  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 15727 01 OF 02 061749Z

THE PROCEDURE FOR THE CONCLUSION, IMPLEMENTA-  
TION AND DENUNCIATION OF INTERNATIONAL TREATIES BY  
THE USSR. A COMPLETE TEXT OF HIS REMARKS IS NOT YET  
AVAILABLE, BUT TASS HAS PRINTED SUBSTANTIAL EXCERPTS  
WHICH WE ASSUME DEPARTMENT HAS. THE FOLLOWING ARE  
OUR COMMENTS ON GROMYKO'S REMARKS BASED ON TASS REPORTS.

-- THE ADDRESS IS FAR FROM A COMPREHENSIVE LOOK AT SOVIET FOREIGN POLICY. THE MAIN FOCUS APPEARS TO BE THE QUESTION OF TREATIES AND RELATED POLITICAL IMPLICATIONS WHICH GROMYKO WISHED TO DRAW BY MENTIONING A SELECTION OF TREATIES SIGNED BY THE SOVIET UNION.

-- HIS REMARKS ABOUT THE COMPLETE SOVIET OBSERVANCE OF THE INTERIM SALT AGREEMENT AND THE LACK OF ANY "BREACH" OF THE ACCORDS ARE UNUSUALLY LONG FOR SUCH A SHORT ADDRESS. THEY MAY BE LINKED TO THE RECENT PUBLICITY GIVEN TO A POLL IN THE U.S. WHICH REPORTED THAT A LARGE PERCENTAGE OF AMERICANS ARE CONVINCED THAT THE USSR WILL CHEAT ON A SALT II AGREEMENT. THE SOVIETS HAVE HEARD MANY SKEPTICAL COMMENTS ABOUT THE VERIFICATION ASPECTS OF SALT II, NOTABLY WHEN CODEL PRICE VISITED MOSCOW LAST MARCH. THE EFFECTS OF THESE COMMENTS, PRESS REPORTS ABOUT SUSPICIOUS CONGRESSMEN AND SENATORS, AND THE POLL MAY WELL HAVE PROMPTED GROMYKO TO TAKE THIS OCCASION TO COUNTER ANY CHARGES THAT THE SOVIETS CHEAT ON INTERNATIONAL OBLIGATIONS, OR ON THEIR SALT OBLIGATIONS IN PARTICULAR.

-- APART FROM ONE SHOT AT THE CHINESE FOR THEIR ATTITUDE TOWARDS DISARMAMENT, GROMYKO REFUSED FROM ANY POINTEDLY ANTI-CHINESE REMARKS. IN LISTING FRIENDSHIP TREATIES GROMYKO SIGNIFICANTLY LEFT OUT

CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MOSCOW 15727 01 OF 02 061749Z

THE ONE WITH CHINA. IN THIS REGARD WE ARE CURIOUS ABOUT THE EXTENT OF PUBLICITY THUS FAR GIVEN TO WHAT IS OSTENSIBLY A "PROCEDURAL" LAW WHICH IN THE ORDINARY COURSE OF EVENTS WOULD NOT RATE AN ADDRESS OF SUPPORT BY A POLITBURO MEMBER AND FOREIGN MINISTER NOR PRAVDA COVERAGE OF ITS SS COMMITTEE CONSIDERATION (PRAVDA, JULY 1). INTERESTINGLY THE SOVIET-PRC TREATY OF PEACE AND FRIENDSHIP IS DUE FOR AUTOMATIC RENEWAL IN FEBRUARY 1980 UNLESS DENOUNCED BY ONE OR THE OTHER PARTY ONE YEAR BEFORE, I.E., NEXT FEBRUARY. GROMYKO'S COMMENTS THAT THE "SOCIAL CLASS COMPOSITION OF OUR PARTNERS IN INTERNATIONAL RELATIONS, AND ACCORDINGLY IN TREATIES, HAS RADICALLY CHANGED" SINCE THE LAST LAW WAS PASSED IN 1938, SHOULD PROBABLY BE READ WITH THE CHINESE IN MIND AS MUCH AS ANYTHING OR ANYONE ELSE. SUCH PUBLICITY COULD BE A SIGNAL TO THE CHINESE THAT THE SOVIETS ARE PREPARING THE GROUND FOR POSSIBLE DENUNCIATION NEXT YEAR.

-- IN LISTING THE MOST IMPORTANT DISARMAMENT TREATIES, GROMYKO LISTED THE 1970 TREATY WITH THE FRG AND TAGGED

TO THIS TREATY THE AGREEMENTS REACHED DURING THE  
RECENT BREZHNEV TRIP TO BONN THAT WAS "POLITICALLY  
IMPORTANT AND FRUITFUL." THIS AGAIN GIVES SPECIAL  
RECOGNITION TO THE RELATIONSHIP WITH THE FRG AND  
HIGHLIGHTS THE SOVIET CONTENTION THAT THE BREZHNEV  
VISIT HAD SPECIAL SIGNIFICANCE FOR DISARMAMENT.  
THIS IS IN LINE WITH THE RECENT SOVIET PRESS AND  
PRIVATE ATTEMPTS TO LINK THE EASTERN MBFR PRO-  
POSALS TO THE BREZHNEV TRIP AND THUS INSINUATE  
THAT THE FRG SHOULD TAKE THE LEAD IN SUPPORT OF THEM  
IN NATO.

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 MOSCOW 15727 02 OF 02 061744Z  
ACTION ACDA-12

INFO OCT-01 EUR-12 EA-10 IO-13 ISO-00 ACDE-00 SSO-00  
NSCE-00 INRE-00 SOE-02 AF-10 ARA-10 CIAE-00  
DODE-00 PM-05 H-01 INR-10 L-03 NASA-01 NEA-10  
NSAE-00 OIC-02 SP-02 PA-01 DOE-15 CEQ-01 OES-07  
SS-15 ICA-11 NRC-05 /159 W  
-----034317 061824Z /43

R 061645Z JUL 78  
FM AMEMBASSY MOSCOW  
TO SECSTATE WASHDC 3987  
INFO AMEMBASSY BELGRADE  
AMEMBASSY BERLIN  
AMEMBASSY BONN  
AMEMBASSY BUCHAREST  
AMEMBASSY BUDAPEST  
USMISSION GENEVA  
AMEMBASSY LONDON  
AMCONSUL MUNICH  
AMEMBASSY PARIS  
AMEMBASSY PRAGUE  
AMEMBASSY SOFIA  
AMEMBASSY TAIPEI  
AMEMBASSY TOKYO  
AMEMBASSY WARSAW  
USDEL MBFR VIENNA

C O N F I D E N T I A L SECTION 02 OF 02 MOSCOW 15727  
-- GROMYKO GAVE A NOD TO THE FRENCH BUT IN MUCH  
VAGUER TERMS, REFERRING ONLY TO "JOINTLY ADOPTED  
SOVIET-FRENCH DOCUMENTS" (NOT TREATIES) AND

THEIR SIGNIFICANCE TO DETENTE. THE PASSAGE IS  
SUFFICIENT TO INSURE THAT THE FRENCH UNDERSTAND THAT  
THEY ARE NOT BEING IGNORED DURING A PERIOD WHEN THE  
SOVIETS ARE PAYING PARTICULAR ATTENTION TO THE FRG.

-- THE COVERAGE OF THE TREATIES WITH THE EAST EURO-  
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 MOSCOW 15727 02 OF 02 061744Z

PEANS AND OF THE WARSAW PACT IS IN FAIRLY STANDARD  
TERMS WITH A PLUG FOR "SOCIALIST INTERNATIONALISM"  
WHICH IS BOUND TO DISPLEASE SOME OF THE EE STATES.  
TOON

CONFIDENTIAL

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 jan 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** DISARMAMENT, SPEECHES, CENTRAL LEGISLATURE  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 06 jul 1978  
**Decaption Date:** 01 jan 1960  
**Decaption Note:**  
**Disposition Action:** RELEASED  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 20 Mar 2014  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1978MOSCOW15727  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** GS  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D780277-0956  
**Format:** TEL  
**From:** MOSCOW USSALTTWO  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1978/newtext/t19780791/aaaacyky.tel  
**Line Count:** 186  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 736d827a-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION ACDA  
**Original Classification:** CONFIDENTIAL  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 4  
**Previous Channel Indicators:** n/a  
**Previous Classification:** CONFIDENTIAL  
**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 19 may 2005  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2104598  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** GROMYKO ADDRESS TO SUPREME SOVIET  
**TAGS:** PARM, PGOV, CH, UR, US, (GROMYKO, ANDREY ANDREYEVICH)  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/736d827a-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Sheryl P. Walter  
Declassified/Released  
US Department of State  
EO Systematic Review  
20 Mar 2014  
**Markings:** Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014